

## Message Text

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PAGE 01 GENEVA 06879 111830Z  
ACTION DHA-02

INFO OCT-01 AF-10 IO-13 ISO-00 AID-05 ORM-02 FDRE-00  
IGA-02 EB-08 AGRE-00 L-03 H-01 SS-15 NSC-05 SP-02  
INR-07 CIAE-00 DODE-00 OMB-01 TRSE-00 ABF-01 /078 W  
-----101205 111907Z /46

P R 111801Z AUG 77  
FM USMISSION GENEVA  
TO SECSTATE WASHDC PRIORITY 239  
INFO AMEMBASSY NAIROBI  
USMISSION USUN NY

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JOINT STATE/AID MESSAGE

PLEASE PASS TO AID

AFR/SA - FOR QUIMBY, ANDERSON  
D/HA - FOR SIEVERTY, LOMAN, MATSON  
AF/I FOR MERCURIO

FM CLARK

E O 11652:INA  
TAGS:  
SUBJ: AFRICAN REFUGEE ASSESSMENT, UNHCR, ETC.

REF: A) STATE 172785 AND SUBSEQUENT; B) GENEVA 4480; C) GENEVA  
5079; D) GENEVA 6856

1. UNHCR - IN SERIES SESSIONS EXTENDING OVER TWO DAYS,  
UNHCR OFFICIALS PROVIDED HA COUNSELOR AND ME DETAILED  
COUNTRY BY COUNTRY BRIEFING REFUGEE SITUATIONS AND  
FRANKLY DISCUSSED RELATED QUESTIONS INVOLVING ICRC OVER-  
LAP, UNHCR FIELD REPS, ETC. ACTING ASSISTANCE DIVISION  
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DIRECTOR JACQUES CUENOD BROUGHT IN RELAYS OF DESK OFFICERS  
AND EXPERTS FAMILIAR WITH EACH OF 11 COUNTRIES TO BE  
VISITED. UNHCR BELIEVES AID HAS IMPORTANT COMPLEMENTARY  
ROLE IN MEETING TRANSPORT, FOOD SHORTAGE, HEALTH AND MAN-  
POWER REQUIREMENTS FOR ONGOING REFUGEE PROGRAMS. AGREES  
EVEN MORE IMPORTANTLY THAT AID CAN PROVIDE MAJOR ASSIS-  
TANCE IN LONGER RANGE DEVELOPMENTAL PROGRAMS WHICH NOT

ONLY INCREASE REFUGEE SELF-SUFFICIENCY, BUT OFFER PROMISE OF CONTRIBUTIONS TO HOST COUNTY VIABILITY AS WELL. RANGE OF SPECIFIC PROJECT SUGGESTIONS AND PLANS FOR COORDINATION WHICH EMERGED FROM OUR DISCUSSION WILL BE FIELD TESTED AND INCORPORATED, WHEN FOUND VALID, IN REPORT.

2. AT REQUEST AFR/SA I ENDEAVORED TO OBTAIN FROM BOTH UNHCR AND ICRC ESTIMATE OF PER CAPITA COST OF DAILY MAINTENANCE OF AVERAGE REFUGEE. BOTH ORGANIZATIONS PROVIDED EXTENSIVE DATA ON COSTS DIRECTLY RELATED TO THEIR PROJECTS, BUT HESITATED TO SUGGEST AN OVERALL COST, CONTINENT-WIDE AVERAGE. THEY POINTED OUT VAST DIFFERENCES IN REQUIREMENTS EACH REFUGEE GROUP, VARIATIONS IN COST OF COMMODITIES AND SERVICES IN DIFFERENT REGIONS, DIFFICULTY OF ASCERTAINING DEGREE OF SUPPORT DERIVED FROM HOST GOVERNMENTS, RESIDENTS OF AREA AND EVEN REFUGEES OWN FORAGING EFFORTS. THEY CAUTION, IN FACT, THAT IT MAY BE UNWISE TO OVERSIMPLIFY AND FIX ON SOME MAGIC FIGURE WHICH COULD BE SUBJECT TO CONSTANT CHALLENGE. HOWEVER, BOTH UNHCR AND ICRC HAVE ALREADY PROVIDED MISSION AND DEPARTMENT MUCH USEFUL DATA AND ARE GIVING ME MORE, FROM WHICH WE HOPEFULLY CAN DEVELOP FAIRLY COMPREHENSIVE COSTING TABLES TO APPLY IN IMPLEMENTATION OF AID PORTION OF PROGRAMS. (A FEW ILLUSTRATIVE EXAMPLES AND FIGURES ARE BEING FURNISHED TO ANDERSON, AFR/SA).

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3. COMPARISON OF UNHCR CURRENT REFUGEE POPULATION STATISTICS WITH AVERAGES OF RANGE OF FIGURES I OBTAINED IN WASHINGTON, TEND TO BE IN NUMEROUS INSTANCES HERE SOMEWHAT HIGHER. HOWEVER, AS WE HAVE ALL DISCOVERED IN THIS NUMBERS GAME, THERE CAN BE WIDE VARIATIONS IN ESTIMATES, EVEN WITHIN SOME ORGANIZATION. FOR INSTANCE FIGURES GIVEN ME BY NUMBER OF UNHCR DESK OFFICERS VARIED MARKEDLY FROM STATISTICS ON SAME COUNTRIES CITED BY HIGH COMMISSIONER FOR REFUGEES IN STATEMENT - MADE TO ECONOMIC AND SOCIAL COUNCIL ON JULY 27. HOWEVER, AGAIN WE SHALL CONTINUE TO REFINE THIS DATA AS WE PROCEED THROUGH FIELD ASSESSMENT.

4. BOTH UNHCR AND ICRC ARE INFORMING FIELD REPS OF TEAM VISIT AND URGING THEIR COOPERATION.

5. HA COUNSELOR EDWARD BRENNAN HAS BEEN TREMENDOUSLY HELPFUL IN ARRANGING GENEVA MEETINGS. I HAVE BENEFITTED GREATLY FROM HIS WISDOM AND EXPERTISE.

6. AFR/SA POMPA OR WRIN: WOULD APPRECIATE YOUR INFORMING JOHNSON AND/OR PENKUSKY OF ACTIVITIES TO DATE. VANDEN HEUVEL

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NNN

## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Review Markings:**  
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